

# VIA CERTIFIED MAIL RETURN RECEIPT REQUESTED

Advanced Copy via Facsimile: (702) 735-2700

July 15, 2011

Sam Lieberman Chair, Nevada State Democratic Party 1210 S. Valley Væw Blvd., Suite 114 Las Vegas, NV 89102

**RE:** MUR 6377

Dear Mr. Lieberman:

On June 14, 2011, the Federal Election Commission reviewed the allegations in your complaint dated September 15, 2010, and found that on the basis of the information provided in your complaint, and information provided by Friends of Sharron Angle and Alan B. Mills, in his official capacity as treasurer, Sharron E. Angle, Harry Reid Votes and Allison Van Over, in her official capacity as treasurer, and Daniel J. Tarkanian, there is no reason to believe Friends of Sharron Angle and Alan B. Mills, in his official capacity as treasurer and Sharron E. Angle, violated 2 U.S.C. § 441a(f), and no reason to believe that Harry Reid Votes and Allison Van Over, in her official capacity as treasurer, and Daniel J. Tarkanian violated 2 U.S.C. § 441a(a). There was an insufficient number of votes to find reason to believe Harry Reid Votes and Allison Van Over, in her official capacity as treasurer violated 2 U.S.C. § 432(e)(4). Further, the Commission voted to dismiss the allegations that Harry Reid Votes and Allison Van Over, in her official capacity as treasurer violated 2 U.S.C. § 441d(a). At the same time, the Commission cautioned Harry Reid Votes and Allison Van Ober, in her official capacity as treasurer, to take steps to ensure that their actions are in compliance with ail disclaimer requirements in accordance with the Federal Election Campaign Act of 1971 ("the Act"), and Commission regulations. Accordingly, on July 13, 2011, the Commission closed its file in this matter.

Documents related to the case will be pianted on the public reward within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009). The Factual and Legal Analyses which more fully explain the Commission findings as to the Friends of Sharron Angle and Alan B. Mills, in his official capacity as treasurer, Sharron E. Angle, Harry Reid Votes and Allison Van Over, in her official capacity as treasurer, and Daniel J. Tarkanian are enclosed. A Statement of Reasons regarding the 2 U.S.C. § 432(e)(4) allegation as to Harry Reid Votes and Allison Van Over, in her official capacity as treasurer, will follow.

Letter to Mr. Lieberman MUR 6377 (Friends of Sharron Angle, et al.) Page 2 of 2

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action. See 2 U.S.C. § 437g(a)(8).

If you have any questions, please contact Christine C. Gallagher, the attorney assigned to this matter at (202) 694-1650.

Sincerely,

Christopher Hughey Acting General Counsel

BY: Susan L. Lebeaux

Acting Deputy Associate General Counsel

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Enclosures
Factual and Legal Analyses (2)

| 1                               | FEDERAL ELECTION COMMISSION   |  |  |  |  |  |  |  |
|---------------------------------|---|--|--|--|--|--|--|--|
| 2                               | FACTUAL AND LEGAL ANALYSIS  |  |  |  |  |  |  |  |
| 3<br>4<br>5<br>6<br>7<br>8<br>9 | RESPONDENTS: Sharron Angle for Congress and Alan B. Mills, in his official capacity as treasurer Sharron E. Angle |  |  |  |  |  |  |  |
|                                 | I. <u>BACKGROUND</u>  |  |  |  |  |  |  |  |
|                                 | This matter was generated by a complaint filed with the Federal Election Commission by                            |  |  |  |  |  |  |  |
| 10                              | Sam Lieberman, Chair, Nevada State Demoeratic Party. See 2 U.S.C. § 437g(a)(1). According                         |  |  |  |  |  |  |  |
| 11                              | to the complaint, during the 2010 campaign for Nevada's U.S. Senate seat, Friends of Sharron                      |  |  |  |  |  |  |  |
| 12                              | Angle and Alan B. Mills, in his official capacity as treasurer ("the Angle Committee"), and                       |  |  |  |  |  |  |  |
| 13                              | Sharron E. Angle, accepted excessive in-kind contributions from Harry Reid Votes and Allison                      |  |  |  |  |  |  |  |
| 14                              | Van Over, in her official capacity as treasurer ("HRV"), through their purported agent, Daniel J.                 |  |  |  |  |  |  |  |
| 15                              | "Danny" Tarkanian, in the form of coordinated communications that expressly advocated against                     |  |  |  |  |  |  |  |
| 16                              | Ms. Angle's general election opponent, Senator Harry Reid. See 2 U.S.C. §§ 441a(a)(7)(B)(i)                       |  |  |  |  |  |  |  |
| 17                              | and 441a(f). Mr. Tarkanian had previously lost the 2010 Republican Senate primary in Nevada                       |  |  |  |  |  |  |  |
| 18                              | to Ms. Angle. After his loss, Mr. Tarkanian created and operated HRV. The Angle Committee                         |  |  |  |  |  |  |  |
| 19                              | and Ms. Angle deny the allegations of the complaint.  |  |  |  |  |  |  |  |
| 20                              | II. <u>FACTUAL AND LEGAL ANALYSIS</u>   |  |  |  |  |  |  |  |
| 21                              | A. Factual Background   |  |  |  |  |  |  |  |
| 22                              | According to the Nevada Secretary of State's website, HRV filed a Non Profit Articles of                          |  |  |  |  |  |  |  |
| 23                              | Incorporation on August 18, 2010, describing as its purpose "to provide public information on                     |  |  |  |  |  |  |  |
| 24                              | federal political races." On August 20, 2010, HRV filed a Notice of Section 527 Status with the                   |  |  |  |  |  |  |  |
| 25                              | Internal Revenue Service ("IRS"), describing its purpose the same way, and it has filed                           |  |  |  |  |  |  |  |
|                                 |   |  |  |  |  |  |  |  |

Harry Reid Votes, Harry Reid Votes, Inc., and <u>www.harryreidvotes.com</u> are the same entity. "HRV" refers to all three designations, unless otherwise specified.

- disclosure reports with the IRS under Section 527. See 26 U.S.C. § 527. On August 24, 2010,
- 2 HRV filed a Statement of Organization with the Commission, registering as a non-connected
- 3 political committee with the purpose of opposing Senator Harry Reid. See
- 4 http://guery.nictusa.com/cgi-bin/fecimg/? 10030413054+0.
- 5 HRV has filed 24-Hour and 48-Hour Independent Expenditure Reports, and a 2010
- 6 October Quarterly Report with the Commission disclosing receipts of contributions and
- 7 independent expenditures covering the period of August 1, 2010, through October 19, 2010, as a
- 8 person or group other than a political committee. See 2 U.S.C. § 434(c). HRV has not filed any
- 9 disclosure reports of receipts and disbursements with the Commission as a political committee;
- the Reports Analysis Division ("RAD") has sent notices concerning HRV's non-filed reports.
- See <a href="http://query.nictusa.com/cgi-bin/fecimg/?">http://query.nictusa.com/cgi-bin/fecimg/?</a> 10030484425+0; see also
- http://query.nictusa.com/cgi-bin/fecimg/? 11030574539+0.
- The complaint alleges that Danny Tarkanian was "apparently an agent of the Angle
- campaign, and yet has also registered and is operating a political committee, HRV, in order to
- attack Angle's opponent [in Nevada's 2010 U.B. Senate race], Senator Harry Reid." Therefore,
- the complaint alleges, HRV's expenditures for communications, including a radio advertisement
- and "planned" television advertisements attacking Senator Reid, constitute coordinated
- 18 communications, and thus excessive contributions made to Ms. Angle and the Angle Committee.
- The Angle Committee and Sharron E. Angle deny that any of HRV's public
- 20 communications were coordinated.

## B. Legal Analysis

- Expenditures made by any person in cooperation, consultation, or concert, with, or at the
- request or suggestion of, a candidate, his or her authorized political committees, or their agents,

- shall be considered to be a contribution to such candidate. 2 U.S.C. § 441a(a)(7)(B)(i). The
- 2 Commission's regulations provide that any expenditure for a communication is considered an in-
- 3 kind contribution to a campaign if it is (1) paid for by an entity other than the campaign,
- 4 (2) meets certain content standards, including electioneering communications, public
- 5 communications that contain express advocacy, or public communications that clearly identify a
- 6 cantidate for the Senate within 90 days of an election; and (3) meets certain conduct standards.<sup>2</sup>
- 7 See 11 C.F.R. §§ 109.20 and 109.21. For the purpose of coordinated communications, an
- 8 "agent" is defined as any person who has actual authority, either express or implied, to engage in
- 9 certain enumerated activities on behalf of a federal candidate, including, inter alia, to request or
- suggest that a communication be created, produced, or distributed; to make or authorize a
- communication that meets one or more of the content standards set forth in 11 C.F.R.
- 12 § 109.21(c); to request or suggest that any other person create, produce, or distribute any
- communication; or to be materially involved in decisions regarding the communication's
- content, intended audience, means or mode, specific media outlet, timing or frequency, or size or
- prominence of printed communication, or duration of a communication by means of broadcast,
- 16 cable or satellite. 11 C.F.R. § 109.3(b)(1)-(6).
- 17 HRV filed FEC Form 5, Reports of Independent Expenditures Made and Contributions
- 18 Received, disclosing contributions from individuals and corporations in the amount of \$46,550
- and independent expenditures of \$39,826.24, all of which were described as opposing candidate
- 20 Harry Reid. Included in those expenditures were payments of \$2,135 to Red Clay

The Commission recently revised its coordination communications content prong (11 C.F.R § 109.21(c)(3) and (c) (5)) in response to the Circuit Court's decision in Shays v. FEC, 528 F.3d 914 (D.C. Cir. 2008). The new regulations were effective December 1, 2010. See Explanation and Justification, Coordinated Communications, 75 Fed. Reg. 55947 and 55952 (September 15, 2010). Because the activity in this matter occurred prior to December 1, 2010, the prior regulation applies. In any event, the coordination analysis includes only 11 C.F.R. § 109.21(c)(4)(i), not the revised subsections.

- 1 Communications, Inc. for a radio advertisement on September 1, 2010. It does not appear that
- 2 HRV ran any of the television advertisements it allegedly planned to run at the time of the
- 3 complaint.
- The radio advertisement met the payment and content prongs of the coordination
- 5 regulations because it was paid for by HRV, an entity other than the campaign, and consisted of
- a public communication referring to a clearly identified Signate candidate publicly disseminated
- 7 in the candidate's jurisdiction 90 days or fewor before the general election. See 11 C.F.R.
- 8 §§ 109.21(c)(4)(i), and 100.26. However, based on the complaint, the Angle Committee's
- 9 response, and as explained below, HRV's expenditure for the radio advertisement does not
- appear to meet the conduct prong. In addition, the costs associated with the radio advertisement,
- \$2,135, do not exceed the Act's \$5,000 contribution limit to political committees, and HRV did
- 12 not make any other contributions to the Angle Committee that would make this alleged in-kind
- contribution excessive. 2 U.S.C. §§ 441a(a)(1)(C) and 441a(f).
- Even if the cost of the alleged communications exceeded \$5,000, there is insufficient
- information that they were coordinated with the Angle Committee. The complaint's allegation
- that the radio advertisement was coordinated because Mr. Tarkanian was apparently an agent of
- 17 the Angle Committee rests in part on Tarkanian's appearance at an event called "Gun Rights
- 18 Night in Nevada," which was paid for and authorized by the Angle Committee, and at which
- both he and Ms. Angle spoke. The advertisement for the event lists Mr. Tarkanian as a guest
- speaker on the topic "Is Harry really for gun rights?" and lists key note speaker Angle as the "US
- 21 Senate Candidate that will defeat Harry Reid." The allegation also relies on Mr. Tarkanian's
- 22 hosting of "Tark Week," which consisted of seven days of campaigning for the Republican
- Party, including joining volunteers in calling people to ask them to support Reid's opponent, Ms.

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1 Angle. According to the complaint, "[e]ven apart from Tarkanian technically acting as an agent of Angle's campaign, HRV's communications are probably still 'coordinated communications'" 2 because "Angle or her campaign have probably requested or suggested that HRV create its ads, 3 4 been materially involved or had substantial discussions about the creation of their ads, or 5 otherwise coordinated their activities." The Angle Committee and Ms. Angle deny that there 6 was any coordination involving the HRV communications, and contend that Mr. Tarkenian's appearance as a guest speaker at a campaign event does not meet the conduct prong's evidentiary 7 8 standard under 11 C.F.R. § 109.21(d). 9 Based on the complaint's reasons for alleging that Mr. Tarkanian was an "agent" for 10 coordination purposes, and information in the Commission's possession, it does not appear that 11 he meets the definition of "agent" set forth at 11 C.F.R. § 109.3(b). Mr. Tarkanian's 12 volunteering at a phone bank in support of Angle, speaking at an event also featuring the candidate, and registering a political committee to oppose Senator Reid do not, by themselves or 13 in conjunction, show that he had actual authority to create or distribute communications on 14 behalf of the Angle campaign. Nor do these activities provide a sufficient nexus to support the 15 16 allegation that the Angle Committee "probably" made requests or suggestions, was materially

Therefore, there is no reason to believe that Friends of Sharron Angle and Alan B. Mills, in his official capacity as treasurer, and Sharron E. Angle violated 2 U.S.C. § 441a(f).

specifically denied by the Angle Committee. Given that Mr. Tarkanian was a 2010 Republican

primary candidate, it is not surprising that he would oppose Senator Reid in the general election.

involved in, or had substantial discussions about HRV's communications, an allegation

## FEDERAL ELECTION COMMISSION

## FACTUAL AND LEGAL ANALYSIS

| <b>RESPONDENTS:</b> | Harry Reid Votes and Allison Van Over,  | MUR 6377      |
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in her official capacity as treasurer

Daniel J. Tarkanian

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## I. BACKGROUND

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This matter was generated by a complaint filed with the Federal Election Commission by 9 10 Sam Lieberman, Chair, Novada State Demogratic Party. See 2 U.S.C. § 437g(a)(1). According 11 to the complaint, during the 2010 campaign for Nevada's U.S. Senate seat, Harry Reid Votes and 12 Allison Van Over, in her official capacity as treasurer ("HRV"), made excessive in-kind 13 contributions to Friends of Sharron Angle and Alan B. Mills, in his official capacity as treasurer 14 ("the Angle Committee"), and Sharron E. Angle, through their purported agent, Daniel J. "Danny" Tarkanian, in the form of coordinated communications that expressly advocated against 15 Ms. Angle's general election opponent, Senator Harry Reid. See 2 U.S.C. § 441a(a)(7)(B)(i). 16 Mr. Tarkanian had previously lost the 2010 Republican Senate primary in Nevada to Ms. Angle. 17 18 After his loss, Mr. Tarkanian created and operated HRV. The complaint further alleges that the title "Harry Reid Votes" violates 2 U.S.C. § 432(e)(4) of the Pederul Election Campaign Act of 19 1971, as amended, ("the Act"), which prohibits unauthorized committees from using the name of 20 21 a federal candidate in its title. Last, the complaint alleges that HRV's radio advertisement that 22 aired on September 1, 2010, did not include the appropriate disclaimer because it is a public communication and did not state that it was "Paid for by Harry Reid Votes," did not include its 23 24 address, phone number, or web address, nor a statement whether it was authorized by any 25 candidate. See 2 U.S.C. § 441d. HRV and Mr. Tarkanian deny the allegations of the complaint.

Harry Reid Votes, Harry Reid Votes, Inc., and <u>www.harryreidvotes.com</u> are the same entity. "HRV" refers to all three designations, unless otherwise specified.

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## II. <u>FACTUAL AND LEGAL ANALYSIS</u>

A. Factual Background

3 According to the Nevada Secretary of State's website, HRV filed a Non Profit Articles of Incorporation on August 18, 2010, describing as its purpose "to provide public information on 4 federal political races." On August 20, 2010, HRV filed a Notice of Section 527 Status with the 5 6 Internal Revenue Service ("IRS"), describing its purpose the same way, and it has filed 7 disclosure reports with the IRS under Section 527. See 26 U.S.C. § 527. On August 24, 2010, 8 HRV filed a Statement of Organization with the Commission, registering as a non-connected 9 political committee with the purpose of opposing Senator Harry Reid. See http://query.nictusa.com/cgi-bin/fecimg/? 10030413054+0. After the Commission notified 10 11 HRV that the instant complaint had been filed against it, HRV submitted a letter to the 12 Commission stating that it had filed the Statement of Organization in error, and that it is not a 13 political action committee or independent expenditure committee. Due to the ongoing enforcement matter and consistent with usual practice, HRV's letter was treated as a termination 14 request and denied pending the resolution of the MUR. Counsel for HRV then submitted a letter 15 16 stating that HRV's previous letter was not a request to terminate, but ruther was meant to inform 17 the Commission that its Statement of Organization was "void" and that it would not therefore be filing disclosure reports with the Commission. 18 HRV has filed 24-Hour and 48-Hour Independent Expenditure Reports, and a 2010 19 20 October Quarterly Report with the Commission disclosing receipts of contributions and 21 independent expenditures covering the period of August 1, 2010, through October 19, 2010, as a person or group other than a political committee. See 2 U.S.C. § 434(c). HRV has not filed any 22

disclosure reports of receipts and disbursements with the Commission as a political committee;

- the Reports Analysis Division ("RAD") has sent notices concerning HRV's non-filed reports.
- See <a href="http://query.nictusa.com/cgi-bin/fecimg/?">http://query.nictusa.com/cgi-bin/fecimg/?</a> 10030484425+0; see also
- 3 http://query.nictusa.com/cgi-bin/fecimg/? 11030574539+0.
- 4 According to the complaint, Danny Tarkanian was "apparently an agent of the Angle
- 5 campaign, and yet has also registered and is operating a political committee. HRV, in order to
- attack Angle's opponent [in Nevada's 2010 U.S. Senate race], Senator Harry Reid." Therefore,
- 7 the complaint alleges, HRY's expenditures for communications, including a radio advertisement
- 8 and "planned" television advertisements attacking Senator Reid, constitute coordinated
- 9 communications, and thus excessive contributions made to Ms. Angle and the Angle Committee.
- 10 The complaint further alleges that the disclaimer on HRV's radio advertisement was deficient,
- and that HRV impermissibly uses the name of a federal candidate in its title.
- HRV and Mr. Tarkanian submitted a joint response denying that Mr. Tarkanian was an
- "agent," as defined by the Commission's regulations, of the Angle Committee because he did not
- possess actual authority to represent the Angle campaign within the meaning of 11 C.F.R.
- 15 § 109.3(b). The HRV Response also states that HRV's radio advertisement contained an
- 16 adequate disclaimer, and the presence of Harry Reid's name in its title does not violate the
- 17 prohibition against any unauthorized political committee using the name of any candidate in its
- 18 name because it is not a federal political committee.

## B. Legal Analysis

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## 1. Coordination Allegations

- Expenditures made by any person in cooperation, consultation, or concert, with, or at the
- request or suggestion of, a candidate, his or her authorized political committees, or their agents,
- shall be considered to be a contribution to such candidate. 2 U.S.C. § 441a(a)(7)(B)(i). The

- 1 Commission's regulations provide that any expenditure for a communication is considered an in-
- 2 kind contribution to a campaign if it is (1) paid for by an entity other than the campaign,
- 3 (2) meets certain content standards, including electioneering communications, public
- 4 communications that contain express advocacy, or public communications that clearly identify a
- 5 candidate for the Senate within 90 days of an election; and (3) meets certain conduct standards.<sup>2</sup>
- 6 See 11 C.F.R. §§ 109.20 and 109.21. For the purpose of coordinated communications, an
- 7 "agent" is defined as any person who has actual authority, either express or implied, to engage in
- 8 certain enumerated activities on behalf of a federal candidate, including, inter alia, to request or
- 9 suggest that a communication be created, produced, or distributed; to make or authorize a
- 10 communication that meets one or more of the content standards set forth in 11 C.F.R.
- § 109.21(c); to request or suggest that any other person create, produce, or distribute any
- communication; or to be materially involved in decisions regarding the communication's
- content, intended audience, means or mode, specific media outlet, timing or frequency, or size or
- 14 prominence of printed communication, or duration of a communication by means of broadcast,
- 15 cable or satellite. 11 C.F.R. § 109.3(b)(1)-(6).
- HRV filed FEC Form 5, Reports of Independent Expenditures Made and Contributions
- 17 Received, disclosing contributions from individuals and corporations in the amount of \$46,550
- and independent expenditures of \$39,826.24, all of which were described as opposing candidate
- 19 Harry Reid. Included in those expenditures were payments of \$2,135 to Red Clay
- 20 Communications, Inc. for a radio advertisement on September 1, 2010. It does not appear that

The Commission recently revised its coordination communications content prong (11 C.F.R § 109.21(c)(3) and (c) (5) in response to the Circuit Court's decision in Shays v. FEC, 528 F.3d 914 (D.C. Cir. 2008). The new regulations were effective December 1, 2010. See Explanation and Justification, Coordinated Communications, 75 Fed. Reg. 55947 and 55952 (September 15, 2010). Because the activity in this matter occurred prior to December 1, 2010, the prior regulation applies. In any event, the coordination analysis includes only 11 C.F.R. § 109.21(c)(4)(i), not the revised subsections.

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1 HRV ran any of the television advertisements it allegedly planned to run at the time of the complaint.

The radio advertisement met the payment and content prongs of the coordination regulations because it was paid for by HRV, an entity other than the campaign, and consisted of a public communication referring to a clearly identified Senate candidate publicly disseminated in the candidate's jurisdiction 90 days or fewer before the general election. See 11 C.F.R. §§ 109.21(c)(4)(i), and 100.26. However, based on the complaint and the response and as explained below, HRV's expenditure for the radio advertisement does not appear to meet the conduct prong. In addition, the costs associated with the radio advertisement, \$2,135, do not exceed the Act's \$5.000 contribution limit to political committees. 2 U.S.C. § 441a(a)(1)(C). Based on the cost of the communication, it does not appear that HRV made an excessive in-kind contribution. Even if the cost of the alleged communications exceeded \$5,000, there is insufficient information that they were coordinated with the Angle Committee. The complaint's allegation that the radio advertisement was coordinated because Mr. Tarkanian was apparently an agent of the Angle Committee rests in part on Tarkanian's appearance at an event ealled "Gun Rights Night in Nevada," which was paid for and authorized by the Angle Committee, and at which both he and Ms. Angle spoke. The advertisement for the event lists Mr. Tarkanian as a guest speaker on the topic "Is Harry really for gun rights?" and lists key note speaker Angle as the "US Senate Candidate that will defeat Harry Reid." The allegation also relies on Mr. Tarkanian's hosting of "Tark Week," which consisted of seven days of campaigning for the Republican

Party, including joining volunteers in calling people to ask them to support Reid's opponent, Ms.

23 Angle. According to the complaint, "[e]ven apart from Tarkanian technically acting as an agent

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- of Angle's campaign, HRV's communications are probably still 'coordinated communications'"
- 2 because "Angle or her campaign have probably requested or suggested that HRV create its ads,
- 3 been materially involved or had substantial discussions about the creation of their ads, or
- 4 otherwise coordinated their activities."

To support its position that there was no coordination, the HRV Response attaches a

sworn declaration from Mr. Tarkamian in which he avers that he does not hold, nor has he ever

held a position within the Angle campaign. He further avers that he does not possess any

8 authority from the Angle campaign to request or suggest that a communication be created,

9 produced, or distributed; make or authorize any communication; or be materially involved in

decisions or hold substantial discussions regarding communications. He further avers that he has

not received any non-public information about the plans, projects, activities, or needs of the

Angle campaign; and, to his knowledge, no agent of the Angle campaign has requested,

13 suggested, or assented to any communication sponsored by HRV, nor had any material

involvement in the creation, production, or distribution of any communication sponsored by

15 HRV. See 11 C.F.R. § 109.3(b).

16 HRV and Mr. Tarkanian contend that campaigning for the Republican Party, joining

volunteers at a phone bank, and serving as a guest speaker at an event do not prove that Mr.

18 Tarkanian was an "agent" of the Angle campaign. They further maintain that the conduct

standards of 11 C.F.R. § 109.21(d) have not otherwise been met, because the expenditures for the

radio advertisement were not made at the request or suggestion of the Angle campaign, nor was

there any material involvement, or substantial discussion regarding the advertisements between

22 Mr. Tarkanian and the Angle Committee. See 11 C.F.R. § 109.3(b).

1 Based on the complaint's reasons for alleging that Mr. Tarkanian was an "agent" for 2 coordination purposes, and Mr. Tarkanian's sworn declaration, it does not appear that he met the 3 definition of "agent" set forth at 11 C.F.R. § 109.3(b). Mr. Tarkanian's volunteering at a phone bank in support of Angle, speaking at an event also featuring the candidate, and registering a 4 political committee to oppose Senator Reid do not, by themselves or in conjunction, show that he 5 had actual authority to create or distribute communications on behalf of the Angle campaign. 6 7 Nor do these activities provide a sufficient nexus to support the allegation that the Angle 8 Committee "probably" made requests or suggestions, was materially involved in, or had 9 substantial discussions about HRV's communications, an allegation specifically denied by Mr. 10 Tarkanian. Given that Mr. Tarkanian was a 2010 Republican primary candidate, it is not 11 surprising that he would oppose Senator Reid in the general election. Therefore, the 12 Commission concludes there is no reason to believe Harry Reid Votes and Allison Van Over in 13 her official capacity as treasurer, and Daniel J. Tarkanian violated 2 U.S.C. § 441a(a). 14 2. Alleged Disclaimer Violation All public communications, as defined by 11 C.F.R. § 100.26, made by a political 15 committee must include a disclaimer. 2 U.S.C. § 441d(a) and 11 C.F.R. § 110.11(a)(1). If the 16 communication is not authorized by a candidate, an authorized political committee of a 17 candidate, or its agents, it must clearly state the name and permanent street address, telephone 18. number, or World Wide Web address of the person who paid for the communication, and that the 19 communication is not authorized by any candidate or candidate's committee. 2 U.S.C. 20 § 441d(a)(3) and 11 C.F.R. § 110.11(b)(3). A radio communication that is not authorized by a 21 candidate or the candidate's authorized committee must also include an audio statement that 22

is responsible for the content of this advertising" with the name of the political

| 1 | committee or other per | rson paying for t | he communication | in the blank. | See 2 U.S.C. | § 441d(d)(2) |
|---|------------------------|-------------------|------------------|---------------|--------------|--------------|
|---|------------------------|-------------------|------------------|---------------|--------------|--------------|

- 2 and 11 C.F.R. § 110.11(c)(4)(i).
- 3 HRV alleges that the disclaimer rules do not apply to the radio advertisement because it
- 4 is not an electioneering communication given that it aired more than 60 days before the 2010
- 5 general election. See 11 C.F.R. §§ 100.29 and 110.11(a)(4). HRV also alleges that even if the
- 6 disclaimer rules do apply, they were not violated because the radio advertisement contained the
- 7 statement "Harry Reid Votes is responsible for the content of this advertising" and included
- 8 HRV's website address. *Id*.
  - A transcript of the radio advertisement is as follows:

| SPOT | ONE: | WAGING | WAR |
|------|------|--------|-----|
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Right now, a war is being waged in Nevada. Liberals are funneling

millions into our state to reelect their puppet Harry Reid. What Does

Nevada say? NO MORE.

NO MORE to Senator Reid's uncontrolled spending.

NO MORE to his secret backroom meetings that will bankrupt future

17 generations.

- NO MORE to his taxes on hardworking families and businesses.
- 19 Protect Nevada today by visiting HarryReidVotes.com to learn 1001
- 20 reasons to fire Harry Reid.
- 21 Harry Reid Votes is responsible for the content of this advertisement.
- 22 See http://www.advocacyink.com/posts/independent-political-committee-launches-statewide-
- 23 <u>radio-buy-harryreidyotescom-to-run-1st-in-s.com</u> (last accessed March 16, 2011).
- The disclaimer for this radio advertisement, which is a public communication, does not
- 25 fully comply with the Act and the Commission's regulations. Because HRV was a registered
- 26 non-connected political committee when it ran this advertisement (which was before it notified
- 27 the Commission that it considered its registration an error), the disclaimer should have included

- 1 its permanent street address, that it paid for the communication, and that the communication was
- 2 not authorized by any candidate or candidate's committee. 2 U.S.C. § 441d(a)(3) and 11 C.F.R.
- 3 § 110.11(b)(3). It apparently complied with the audio statement required for radio
- 4 communications, and included its name and website address. See 2 U.S.C. § 441d(d)(2) and
- 5 11 C.P.R. § 110.11(c)(4)(i). Based on the relatively low cost of the radio advertisement, \$2,135,
- the Commission does not believe it would be a good use of its resources to pursue the apparent
- 7 2 U.S.C. § 441d(a) violation to conciliation by itself. Therefore, the Commission exercises its
- 8 prosecutorial discretion to dismiss the allegation that Harry Reid Votes and Allison Van Over in
- 9 her official capacity as treasurer violated 2 U.S.C. § 441d(a). See Heckler v. Chaney, 470 U.S.
- 10 821 (1985).